

# Freedom of Information Policy

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#### 1 INTRODUCTION

The Freedom of Information (Scotland) Act 2002 ("the Act") promotes openness and accountability across the public sector by ensuring that people have the right to access information held by Scottish public authorities, including NHS Orkney.

The Act places a statutory obligation on public authorities to publish details of recorded information and allow the general public to access this information on request, subject to certain exemptions.

The Act allows anyone to request information from NHS Orkney. If this information is held by NHS Orkney it shall be released, providing an exemption does not apply.

Freedom of Information requests must be made in writing, or by another form which has some permanency, containing valid contact information. On receiving such a request, a public authority must acknowledge receipt and then communicate a response to the applicant, promptly, but not later than 20 working days after receipt of the request

The Act is overseen by the Scottish Information Commissioner, who has the power to issue enforcement notices and, if needs be, initiate court proceedings to ensure compliance.

## 1.1 <u>Freedom of Information Requests</u>

The Act imposes additional responsibilities on NHS Orkney:

- i) To produce a Publication Scheme which provides high level information. The publication Scheme enables the public to see what information is already published and allow access without the need to request. Publication schemes must be easy to access and understand by everyone including staff members. NHS Orkney's publication scheme can be views on NHS Orkney's website and paper format if requested.
- ii) To response to requests (which must be in writing or another permanent format) within a set timeframe of 20 working days.
- iii) Provide advice and assistance to requesters. If further advice or clarification is required, the FOI Officer shall approach the applicant for clarification as soon as possible. The 20 working days deadline will start once adequate clarification has been received.
- iv) Advise an applicant if information is not held.
- v) Provide details of any relevant exemptions restricting the release of information.
- vi) To charge for the provision of information in accordance with strict regulations made within the Act.

vii) Make applicants aware of their rights to review any responses given by NHS Orkney and further pursue an appeal to the Scottish Information Commissioner if dissatisfied.

Full details of the procedure completed when a Freedom of Information (FOI) request is received are provided in NHS Orkney Freedom of Information Request Procedure.

## 1.2 Environmental Information Requests

Under section 62 of the Act Scottish Ministers have made the Environmental Information (Scotland) Regulations 2004 (EIRs). The EIRs give individuals similar but not identical rights to access specifically environmental information. Environmental information has a very wide definition including the environment itself (air, water, earth), other things affecting the environment (such as emissions, noise and radiation), in addition to relevant policies and plans.

The notable difference between FOI and EIRs are:-

- i) Requests for information can be made orally
- ii) The timescale for response under EIRs can be extended to 40 working days.
- iii) Charging arrangements under EIRs allows for flexibility for recovering costs, but cannot refuse to comply on the grounds of cost
- iv) Exceptions rather than exemptions restrict release

Full details of the procedure completed when a EIRs is received are provided in NHS Orkney Freedom of Information Request Procedure.

## 1.3 Re-use of Public Sector Information

The Re-use of Public Sector Information Regulations (2015)(RPSI) sets out guidance for how public sector information can be re-used. In Scotland these regulations apply in conjunction with the Act, EIRs and UKGDPR. RPSI allows a person to under certain circumstances use information held by a public sector for a purpose other than the original purpose for which it was produced.

## 1.4 Requests for personal information

A request to access personal information is known as a Subject Access Request (SAR), requests for personal information are exempt through the Act. Relevant provision is made for these requests under the **UK General Data Protection Regulation (GDPR)** and **Data Protection Act 2018 (DPA)**. The medical notes of a deceased person can be requested in specific circumstances through the **Access to Health Records Act 1990**. All requests for personal information are covered by NHS Orkney's Subject Access Request Policy.

#### 2 POLICY STATEMENT

NHS Orkney is committed to being open and transparent in the conduct of its operations and in complying fully with the Act and Scottish Ministers Codes of Practice.

NHS Orkney will:

- Ensure that records are created systematically, that they can be retrieved
  efficiently and can be provided promptly to any person making a request
  for information. This policy links to NHS Orkney's Records Management
  Policy;
- Make all employees aware of their obligations under the Act, guidance will be provided depending upon the extent to which various categories of staff will be involved in managing requests for information;
- Monitor compliance with legal requirements of the Act and undertake audits from time to time;
- Routinely publish a wide range of information through the publication scheme;
- Information will only be withheld in accordance with the exemptions laid down in the Act, and in particular those concerning:
  - NHS Orkney's duties under the Data Protection Act 2018 to prevent the release of confidential information relating to patients or members of staff;
  - Material to the safe and efficient conduct of NHS Orkney's operations

#### 3 RESPONSIBILITIES

NHS Orkney has a statutory responsibility to make its information available in accordance with The Act.

The **Director of Finance** has been nominated by the Chief Executive as the Lead Executive to oversee compliance with the Act.

The **Head of Information Governance** has responsibility for advising the Director of Finance on the application of the Act.

The **Freedom of Information Officer** will ensure that all policies and procedures concerning compliance with the Act are produced, approved, implemented and monitored. He/she will also ensure adequate training is provided to the relevant personnel and promote awareness throughout the organisation.

**Executive directors and managers** at all levels are responsible for ensuring that the staff for whom they are responsible are aware of and adhere to this policy.

All members of staff, whether or not they create, receive or maintain information have responsibilities under the Act. They must ensure that any

request for information made is dealt with as per the FOI guidance) and is forwarded to the FOI officer immediately.

Members of staff must provide information promptly to the FOI officer if required.

## 3.1 Integrated Joint Board

NHS Orkney and Orkney Islands Council established a partnership arrangement in 2010 which was called Orkney Health and Care (OHAC). Following the Public Bodies (Joint Working) (Scotland) Act 2014, which came into force on April 1, 2016 the Integration Joint Board (known as OHAC) was formed.

For the purposes of the Act the Integration Joint Board is a Scottish Public Authority. Although the Integration Joint Board has delegated responsibilities for the delivery of a wide range of services most FOI requests will be most appropriately dealt with through either NHS Orkney or Orkney Islands Council's FOI policies.

Specific requests concerning information held by the Integration Joint Board should be made following the process provided in the Orkney Integration Joint Board Freedom of Information Policy

(<a href="http://www.orkney.gov.uk/Files/OHAC/OHAC\_Docs/IJB\_FOI\_Policy\_Accessible.pdf">http://www.orkney.gov.uk/Files/OHAC/OHAC\_Docs/IJB\_FOI\_Policy\_Accessible.pdf</a>).

#### 4 RECORDS MANAGEMENT

Effective and efficient management of records is essential for making access to information possible.

A record is defined as anything that contains information in any media, e.g. paper, audio or video recording and electronic media.

Records Management covers all aspects of records throughout their lifecycle to their eventual disposal.

NHS Orkney has a separate policy to ensure compliance with the Scottish Ministers Code of Practice on Records Management under section 61 of the Act.

Under Section 65 of the Act it is a criminal offence for a public authority to alter, damage, erase, destroy or conceal any record after a request for the information has been made.

## 5 CHARGES

Any information made available through the Publication Scheme will be free of charge unless otherwise specified.

However, NHS Orkney may charge an appropriate fee for dealing with a specific request. This charge will be calculated in accordance with the statutory 'fees regulations'.

NHS Orkney can charge direct and indirect costs incurred in locating, retrieving and providing information. Charging for time spent determining whether the information is held cannot be charged for.

If costs exceed £600 NHS Orkney does not have to comply (section 12 of the Act) with the request.

Staff time can be charged for up to a maximum of £15 per hour. The fees regulations limit the chargeable amounts as follows:

- Up to £100 no charge can be made;
- £100 to £600 first £100 deducted, NHS Orkney can charge 10% of this cost:
- Over £600 no obligation to provide information.

If a charge is to be made before information is released a fees notification will be provided to the applicant.

Information will not be released until the sum has been received by NHS Orkney.

#### 6 EXEMPTIONS AND REFUSAL TO RESPOND

NHS Orkney does not have to comply with information requests if the information is exempt under the provisions made in Sections 25 to 41.

Exemptions will be applied on a case by case basis rather than applying on a blanket basis, (see Appendix 1 for a full listing of exemptions).

Exemptions may be applied to an entire request or part of a request. The FOI officer or deputy shall apply exemptions to responses as applicable.

NHS Orkney will favour disclosure wherever possible. If applying an exemption NHS Orkney shall inform the applicant and provide information on why the request has been refused.

NHS Orkney is not obliged to comply with a request deemed to be vexatious or repeated (section 14 of the Act). The request log can be used to identify repeated or vexatious requests.

Under section 17 of the Act if NHS Orkney does not hold the requested information the applicant shall be informed of this.

## 7 REQUIREMENT TO REVIEW

An applicant has 40 working days following the receipt of a response (or the date at which they expected to be issued with a response) to lodge a review request. NHS Orkney has developed a FOI review procedure in line with The Scottish Minister's Code of Practice which provides in depth details of the review procedure.

Following completion of an internal review if an applicant remains dissatisfied they may apply to the Information commissioner for an appeal.

Requests for an independent review should be made in writing to the Scottish Information Commissioner:

Kinburn Castle,
Doubledykes Road,
St Andrews,
Fife,
KY16 9DS
enquires@itspublicknowledge.info

#### 8 MONITORING

The FOI Officer will maintain a register of all requests made for information under the Act. Details of the applicant, important dates, staff involved, exemptions applied must be collected along with other useful details.

A log shall also be kept of all review requests and appeals. Details of important dates, deadlines and staff involvement must be collated.

Quarterly reports will be submitted to the Information Governance Group. Annual detailed reports shall be submitted to the Information Governance Group and on to any relevant committees.

As and when required reports and presentations shall be given to the Corporate Management Team to highlight areas of concern or provide feedback.

The FOI officer will ensure that the requirement to submitted quarterly statistics to the Scottish Information Commissioner is fulfilled.

## 9 CONTACT DETAILS AND FURTHER INFORMATION

## 9.1 Contact

Additional information can be obtained from the NHS Orkney's website (<a href="http://www.ohb.scot.nhs.uk/">http://www.ohb.scot.nhs.uk/</a>)

## Or please contact:

Freedom of Information Officer

The Balfour Foreland Road

Kirkwall KW15 1NZ

ork-HB.FOIRequests@nhs.scot

## 9.2 Useful websites

www.scotland.gov.uk www.itspublicknowledge.info

## 9.3 Related local documents:

Freedom of Information Request Handling Procedure Freedom of Information Review Procedure Publication Scheme Procedure Subject Access Request Policy

# **APPENDIX 1 – Freedom of Information exemptions summary**

## Section Summary details

**Absolute exemptions** – exemptions that do not require a public interest test to be undertaken

S25 Information otherwise accessible

S26 Prohibition on Disclosure

S36(1) Confidentiality – information obtained from another party

S37 Court records

S38 Personal information – e.g. deceased persons health records, personal

data of applicant

**Audit functions** 

S40 S41

**Non-absolute exemptions -** subject to public interest test, applies to determine if the public interest in disclosing the information outweighs the public interest of maintaining confidentiality. Most commonly applied to commercial interests and third party personal information

Communications with her majesty etc, an Honours

information	
S27	Intended for future publication (within 12 weeks)
S28	Relations within the United Kingdom
S29	Formulation of Scottish Administration Policy
S30	Prejudice to effective conduct of public affairs
S31	National security and defence
S32	International relations
S33	Commercial interests and the economy
S34	Investigations by Scottish Public Authorities
S35	Law enforcement
S36(1)	Confidentiality – legal proceedings
S38	Personal information – 3 <sup>rd</sup> party information
S39	Health, Safety and Environment